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*Artículos científicos*

## **A constitution for mankind, and a parliament for the world**

***Una constitución para la humanidad y un parlamento para el mundo***

***Uma constituição para a humanidade e um parlamento para o mundo***

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### **Abstract**

This study around the World Parliament was conducted to propose a robust and effective framework for international cooperation in the future. The aim was to unify all nations of the world into a global governance structure to address common challenges and promote peace and global collaboration. The main objectives were to design a "Constitution for Humanity" based on the Universal Declaration of Human Rights and propose a representative World Parliament similar to the European Parliament. A comprehensive investigation was carried out on the structures and policies of international organizations such as the UN and the EU. International negotiation processes were analyzed, and models of representation and financing were explored, comparing successful and unsuccessful cases of cooperation between countries.

The collected data demonstrated that the creation of a World Parliament based on a Constitution for Humanity is a viable approach to strengthen international cooperation. Crucial aspects such as proportional representation, GDP-based funding, and citizen participation in decision-making were identified. Further research is recommended to address aspects such as dealing with countries reluctant to join the World Parliament and developing incentives for their participation; implementing World Parliament laws in each country and ensuring compatibility with local laws; establishing a global court to resolve disputes among member countries; addressing blockages of new laws and proposals in the World Parliament; and tackling global inequalities and promoting a more equitable distribution of wealth and resources.

**Keywords:** Constitution, Global Governance, World Parliament, Universal Declaration of Human Rights, United Nations, Participative E-government, Global Cooperation, Inclusivity, Proportional



Representation, International Law.

## Resumen

El estudio del Parlamento Mundial se realizó para proponer un marco de cooperación internacional sólido y efectivo para el futuro. Se buscó unificar a todas las naciones del mundo en una estructura de gobierno global para abordar desafíos comunes y promover la paz y la colaboración mundial. Los objetivos principales fueron diseñar una "Constitución para la Humanidad" basada en la Declaración Universal de Derechos Humanos y proponer un Parlamento Mundial representativo similar al Parlamento Europeo. Se realizó una investigación exhaustiva sobre las estructuras y políticas de organizaciones internacionales como la ONU y la UE. Se analizaron los procesos de negociación internacionales y se exploraron modelos de representación y financiamiento, comparando casos exitosos y fallidos de cooperación entre países.

Los datos recopilados demostraron que la creación de un Parlamento Mundial basado en una Constitución para la Humanidad es viable para fortalecer la cooperación internacional. Se identificaron aspectos cruciales como la representación proporcional, la financiación basada en el PIB y la participación ciudadana en la toma de decisiones. Se recomienda realizar investigaciones adicionales para abordar aspectos como cómo tratar con países renuentes a unirse al Parlamento Mundial y desarrollar incentivos para su participación; cómo aplicar las leyes del Parlamento Mundial en cada país y asegurar su compatibilidad con las leyes locales; la creación de un tribunal mundial para resolver disputas entre países miembros; manejar los bloqueos de nuevas leyes y propuestas en el Parlamento Mundial; y abordar desigualdades globales y promover una distribución más equitativa de la riqueza y los recursos disponibles.

**Palabras clave:** Constitución, Gobernanza Global, Parlamento Mundial, Declaración Universal de Derechos Humanos, Naciones Unidas, E-gobierno Participativo, Cooperación Global, Inclusividad, Representación Proporcional, Derecho Internacional.

## Resumo

O estudo do Parlamento Mundial se concretizou para propor um marco de cooperação internacional sólido e eficaz para o futuro. Ele buscou unificar todas as nações do mundo em uma estrutura de governo global para abordar desafios comunitários e promover a paz e a colaboração mundial. Os objetivos principais foram projetar uma "Constituição para a Humanidade" baseada na Declaração Universal de Direitos Humanos e propor um Parlamento Mundial representativo semelhante ao Parlamento Europeu. Foi realizada uma investigação exhaustiva sobre as estruturas e políticas de organizações internacionais como a ONU e a UE. Foram analisados os processos de negociações internacionais e explorados modelos de representação e financiamento, comparando casos exitosos e



falidos de cooperação entre países.

Os dados coletados demonstraram que a criação de um Parlamento Mundial baseado em uma Constituição para a Humanidade é viável para fortalecer a cooperação internacional. Serão identificados aspectos cruciais como a representação proporcional, o financiamento baseado no PIB e a participação cidadã na tomada de decisões. Recomenda-se a realização de investigações adicionais para abordar aspectos como tratar os países rendidos para se unirem ao Parlamento Mundial e desenvolver incentivos para sua participação; como aplicar as leis do Parlamento Mundial em cada país e garantir sua compatibilidade com as leis locais; a criação de um tribunal mundial para resolver disputas entre países membros; gerenciar os bloqueios de novas leis e propostas no Parlamento Mundial; e abordar as desigualdades globais e promover uma distribuição mais equitativa da riqueza e dos recursos disponíveis.

**Palavras-chave:** Constituição, Governança Global, Parlamento Mundial, Declaração Universal dos Direitos Humanos, Nações Unidas, E-governo Participativo, Cooperação Global, Inclusividade, Representação Proporcional, Direito Internacional.

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## Discussion

*“But we of the United Nations are not making all this sacrifice of human effort and human lives to return to the kind of world we had after the last world war.”*

(Franklin Delano Roosevelt, Message to the 77<sup>th</sup> Congress, Jan 6<sup>th</sup>, 1942) (Speaker, M., 1998).

*“Hier, ivre de bonheur, il me fut impossible de retenir les larmes qui par instants coulaient sur mes joues; il me semblait que je voyais les yeux ouverts le plus beau rêve de ma vie: la République Universelle”*

(Alexandre Dumas, Barcelona, november 1868, cited by Gerald Brennan in the prologue to the first edition of “The Spanish Labyrinth”) (Brenan, G., 1990).

The next proposal of the "Constitution for Mankind" seeks global governance and cooperation, building on the Universal Declaration of Human Rights to foster consensus among UN nations. A special committee, supported by UN agencies, aims to establish a "World Parliament" over 2 to 4 years, uniting nations around common goals. Budgetary contributions based on GDP ensure equitable participation, while proportional representation and citizen engagement transcend national interests to address global challenges. This vision aspires to bind nations on critical issues like climate change and human rights, paving the way for an inclusive and effective global governance structure.

## **The constitution**

First of all, all countries, governments or complex organizations need a “letter of intent”, a kind of Constitution document.

The first step for this global “government” would be a, let's call it, “Constitution for Mankind”, expanding the Universal Declaration of Human Rights. This document should be approved by a certain number of nations under the UN flag (if not all) and this would be a “minimum” for all of them. In more or less 2-3 years, a document could be presented for a world-wide consensus.

This document would be created by a special committee constituted by the UN with the collaboration of other UN agencies, such as UNICEF, WHO, UNESCO, etc. to gain a maximum consensus.

The aim would be to get this signed by the 193 countries under the UN flag as a first step.

## **The parliament**

The next step would be to create a “World Parliament”, analogue in some senses to the European Parliament. With the Members of the Parliament eligible in each country the same way -and within the same dates- they are elected for their own national parliaments.

To implement such a Parliament would take more or less 2 to 4 years, and the Parliament would need to have a good, strong “core” of countries together within the Project and to continuously invite more countries to join in.

## **The Funds**

Regarding budgetary necessities, each country should pay to maintain this new World Parliament, an amount based on its GDP, population, etc.

Some countries would be donators, and others, those in a process of development, mostly receptors, but this condition would be temporary.

Maybe the World Bank would supervise the use and spending of funds.

## **The Core**

An initial core of countries, for example today's members of the UN Security Council, although the “power of veto” would have to slowly diffuse and disappear (more about that, later).

Each country might propose a certain number of “invited” countries to add to the World Parliament, in a similar way as the European Union has been doing with new countries, from the original 12 to today's 28, until all the nations are represented.

The idea would be to create a common objective, a desire and a necessity for the countries to be a part of the World Parliament. In some sense, the European ERDF funds are a good example, as cohesive funds aimed at creating a more homogeneous Europe, in terms of economical development,



etc.

This would be a good reason for many countries, most of them in development, and/or launching into Democracy, to accentuate changes which improve the lives of their inhabitants.

### The Seats

The number of seats in the Parliament from each country would be calculated using the method of Proportional Representation with a maximum of 100 seats per country.

Also a way to help citizens' commitment to the Parliament would be implemented. For example, a number of citizens, not affiliated to any Political Party, would be part of the Parliament, either through collaborative citizen participation models, in the vein of movements such as ProDemos<sup>1</sup>, or the Open Government initiatives<sup>2</sup> (Evans, A. M., & Campos, A., 2013).

A model of participative and transparent e-government<sup>3</sup> should be implemented also<sup>4</sup> (Schelin, S. H., 2007).

### The World Parliament

Maybe in 5-10 years time a World Parliament for the 194 countries in the world could be a reality. That would mean adding 10 countries each year, all of them previously signing the "Constitution for Mankind" document in the first instance.

All incoming countries should sign an agreement, as happens in the European Union, to receive/give funds and be part of the Parliament with certain compromises and deadlines: the laws created by the World Parliament should be applicable in all member countries, Human rights, Democracy, elections, etc. Of course in every case the application of certain "world laws" would take more time, and in the first few years this World Parliament would only act as consultants.

Of course, we are not talking about a "world government" (Zolo, D., 2013) *stricto sensu*, but about a way to create common goals for all the nations in the world, common goals which need world consensus, but in the end binding ones. For example, Global Climate Change, or Human Rights, treatment of POWs, potential conflicts, etc., etc.

After 10 - 15 years, the World Parliament might be a reality with perhaps a handful of *rogue* countries which sooner or later would accept being part of this "meta-parliament" for all citizens of the world. In any case, those *rogue* countries would be a minority and would be treated with special care in terms of help, funds, etc. to finally get them on board. The European Union is a good example for its new

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1 <https://www.prodemos.nl>

2 <http://www.opengovguide.com>

3 <https://www.apc.org/es/news/all/world/e-government-opportunity-citizen-participation-era>

4 <http://blogs.worldbank.org/dev4peace/citizen-engagement-fragile-and-conflict-affected-situations-really>



partners, with generous funds and all kind of help.

### **The long and winding road towards a world constitution**

The way to such a government for the people, intended for all nations to work together in the benefit of human race, would be painful, slow, and full of obstacles, as all human enterprises are. But the benefits would be enormous.

The European Union has changed Europe's face completely. After all these years and despite multiple errors, now people from Spain can live and work in Berlin and travel to Rome using only their Spanish ID cards. This mixture will grow in the future, and nowadays, the spectre of war among the members of the European Union looks impossible and remote for the first time in this continent's History (Ginsberg, R. H., 2007).

The same happened in the USA during the 2<sup>nd</sup> half of the XIX Century after the Civil War, for similar reasons, but more rooted in past history, and hence more visible for us as an example which took more time (Joshi, M., & Wallenstein, P., 2018). Those successful models of cooperation among states and countries give us hope to consider that maybe a World Parliament would be a wonderful tool for Human progress.

There's a common ground: when countries cooperate and work together, the possibility of a military conflict between them becomes unthinkable.

There is right now a serious issue of violence in the world, especially in civil wars and conflictive frontiers. In all cases, when people start to work together, conflicts tend to resolve themselves. We need to establish a common ground for those rules, a “minimum common denominator” for all nations in order to try to live in peace for the future of Mankind and for the good of our survival as a species. Those conflicts are not only in terms of wars, but may occur under other circumstances: market conflicts, international trade conflicts, globalisation, etc.

So, we need a minimum common *set of commandments* for all countries in the world, to have a good start, to create a good base enabling us to build a solid future. This would be the reason for this first document, this Constitution for Mankind, as a basis for the World Parliament.

### **Why the UN as a starting point?**

The reason for developing this global organisation based on the UN structures (Anderson, K., 2010) is that in this institution some of the best experts in the field of international relations work, most governments are represented there, and that, after all, the prestige of the UN is still there.

This would be a quantum leap over the UN structure, similar in ambitions (but with a worldwide spectrum) to the one that took us from the League of Nations to the UN itself in 1945, as commented above. The UN is a common frame recognized by most countries in the world.



## The Laws

How to extend such norms, laws worldwide? How to make them compatible and non intrusive with local laws on a country-by-country basis? What about sovereignty issues and conflicts?

That's one of the most complex objectives. There are some interesting research projects on this subject that we should pay attention to. One is RENEUAL (Research Network on EU Administrative Law)<sup>5</sup> (Hofmann, H. C., Schneider, J. P., & Ziller, J., 2014), which focuses on finding a common set of laws in administrative law terms for all the countries of the European Union. Their experience in such a complex field would be very interesting.

### The EU as a role model (especially its mistakes as a case study)

The EU, more than a role model, is also an example, in some cases, of bad policies and serious mistakes, especially due to the lack of response to the necessities of the citizens of the Union to have their voices heard in the European Parliament.

The European Parliament has made some very bad mistakes, and those are good examples of how things should not have been done. Nowadays Europe as a political entity has developed into a monstrous machine of bureaucratic generation, directed by a sort of benevolent technology, far away from real European necessities and ways of thinking, and nearer to speculative investors, banks, and transnational companies.

Those bad sides of the European Union are very visible in the Economical and Financial policies of the Union, the European Central Bank behaviour, and the sovereignty issues over nations' own economics, very strongly shown in the sad case of Greece. Also, the incredible degree of secrecy and lack of transparency surrounding the negotiations of the Transatlantic Trade and Investment Partnership (TTIP)<sup>6</sup> (Hahm, H., König, T., Osnabruegge, M., & Frech, E., 2019) are good examples of how things can go very wrong<sup>7</sup>.

And, worst of all, the EU policies about refugees have been shown to be really shameful. There is a common nexus between all those sadly wrong policies, all of which have been decided without consulting the population of Europe, by a group of people that consider themselves “more informed” and in a “better situation” to make “big decisions” and laws that may affect the lives of millions. So, the constitution of new laws in the World Parliament should be carried out under particularly careful conditions of transparency, and control by citizens in the world. Negotiations may slow the process, but those are the heart of a good and healthy democracy.

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5 <http://www.reneual.eu>

6 <https://www.theparliamentmagazine.eu/articles/opinion/ttip-debate-suffering-lack-transparency>

7 <https://www.accessnow.org/transparency-matters-europes-trade-negotiations/>



## **The blocking of new laws and proposals**

As happens in the UN, conflicts will be an issue, and the approval of many new proposals will be blocked. A mediation team should be put into motion to give priority to resolving disputes involving sovereign countries. This should be given great priority.

## **Escalating conflicts**

In case of wars and/or violent escalations of conflicts between countries, other countries nearby with the help of others of election should head a peace committee in order to intervene and organise conversations. A Peace Corps analogue to the blue helmets should be created if necessary, or those (UN berets) should be used.

## **Inequalities**

Most of the suffering in the world comes from inequalities among people; education, health, and especially money, payment for work, or slavery. One of the main goals of this organization would be to create a more equal world; a place where the place you have been born shouldn't be a condition for your future life. Easy principle to enunciate. Extremely difficult to make real. In any case, we all know that the world produces more than enough wealth for all the people living on it. The problem is how to distribute it. We are not talking about an extreme solution, but about considering ways and ideas to diminish the present day horrible inequalities between people.

Anyway, this should be a main objective, with some concepts in mind:

- Help to countries in development, in terms of funds and technical/educational/technological support.
- Developing a worldwide universal salary for every person alive to fulfill his/her basic necessities for his or her lifetime. Some countries are trying similar policies. Their success or failure will be a good example.
- To design a common reference fund (in the long term) would help, as the Dollar and the Euro are now reaching a common reference point in parity, creating in all ways a kind of meta-coin. Maybe a virtual coin should be a solution to study and experiment in a first stage.
- The end of all kind of slavery.

## **A world court**

One of the best ideas in the EU has been the European Supreme Court. Every country in the EU has to accept its verdicts and apply them in their legislation. This has proven very important and useful in terms of civil rights.

As an example, in Spain, a lot of laws still stem from the times of Franco's dictatorship (and even from the XIX Century) and have not been renewed (Coverdale, J. F., 1977). As a consequence, to use



a recent example, people are evicted from their houses for almost no reason. The European Supreme Court has imposed on the Spanish courts certain changes which have helped Spaniards to have their civil rights respected. This, for example, is one of the best examples of the good aspect of the EU.

### **The world laws**

In a similar case, the laws emitted by the World Parliament should be of application in all countries under its umbrella; in terms of sovereignty, this may be an issue in some countries, and as a result, most laws designed by the World Parliament should be created very cautiously.

The EU has used those provisions badly. For example, imposing the deficit obligations over all European countries constitutions has proven a dangerous option (see the example of Greece), and the Euro as a unique coin without properly defined central banking and without a common economical policy has showed how a good idea -a common coin- can be a problem without an adequate legal design backing it up.

Both ideas, World Laws and World Court, should drive all nations to a common ground of laws to benefit civil rights. This would be a painful slow path, but in the long term would be a really wonderful goal.

### **The goal and the process**

The idea is that, after more or less 20 years, and springing from a Special Committee in the UN, Humanity would have a World Parliament at its service, with a strong base rooted in a Constitution for Humanity (Humankind).

A- Creation under the UN flag of the Constitution for Humanity (Humankind), expanding the Universal Declaration of Human Rights, to be signed by agreement of all the UN members. First core: the members of the UN Security Council, plus the other European Union members, each one inviting to sign to other 10 countries. As a first example: USA, Canada and the European Union could be the first signees, together with big players, such as China, Russia and Japan. Then the Commonwealth countries could be add (Australia, South Africa and New Zealand), and other significant countries, such as India, Brazil, Mexico, Argentina, Israel, Palestine, Pakistan, etc. Time: 5 years.

B- Design of a World Parliament, with elected Members from all the countries that have signed step 1. Elections for the World Parliament would be carried out the same day that parliamentary elections happen in each country, for economic reasons. During the first few years the World Parliament works under UN flag, and under its budget. Each country accepts in a step-by-step negotiated process, the World Parliament new Laws to be part of its laws in a lapse of 5-10 years after each law is developed and approved. And after a reasonable time, country members start contributing with funds to the World Parliament. Time: 5 – 10 years



C- Invitation to other countries. The core of original countries which sign would have a collective policy to help other countries reach some economical, human rights, and development objectives, with a deadline of more or less one or two decades. A more homogeneous world in terms of human development would come from this, and then things would be easier. When World Parliament reaches the mark of 60% of the countries in the world, each will be contributing to its budget, inviting further countries with funds for development. New countries will have to accept a core of fundamental Laws of the Parliament, such as the Mankind Constitution, in order to be part of it. New laws will have its deadlines each, in agreement with those countries. In this case, funds will be the most important way to attract countries to this new Parliament. Time: 10 years

D- When all countries in the UN are in the World Parliament, the UN decides to dissolve itself, or continue being a part of the World Parliament. With this change, the UN Security Council disappears, together with the veto right of some nations. So the veto ends in a natural way. Time: 1-2 years

E- Countries still develop in an autonomous and sovereign way, but the applicable (and general) laws created in the World Parliament are now part of each country's laws. Those laws would go initially towards universal concerns: Human rights, Terrorism, Climate Change, Communications, Internet, Tax Havens, some of the objectives I have commented above, etc. Time: Simultaneously during all the process from 1 to 4.

Total time: around 20 to 25 years.

### **The success stories, and the failures**

We now know what works (USA is a wonderful example, also most of the European Union constitutive elements), and what doesn't work (The European Union central economy decisions have proven poor, some ideologies over scientific evidence have proven catastrophic when applied to laws, as previously commented), and we can do the job with those success stories as a reference (and some of its failures in mind). Of course, nothing will be easy. Wars will be there, conflicts will be there, terrorism will be there; hunger, natural catastrophes, global climate change, disagreements and confusion will be there. But sooner or later, things will begin to change. Some fast changes may cause strong contrary reactions as a response, so all those events must be carefully thought and prevented. Unexpected challenges will appear without any previous signal. Nothing disappears in a matter of days, months or even years (in Spain, my country, we are still paying the consequences of our Civil War, happened 80 years ago, and the Franco Dictatorship. Also, mindframes coming from the XVII Century, even laws, are still here, in our collective mind as Spaniards; same happens, *mutatis mutandis*, in all countries around the Globe). This is a goal for maybe 20 or 30 years, and the number is more or less arbitrary. Maybe it will take double the time or even more. Perhaps a century. But the goal in any case should be the same: a World Parliament to help mankind work together in some affairs, and to understand that collaboration and cooperation is the only way to survive. The prize is



really valuable: a Humanity more capable to work together and to pull together.

## Conclusion

A World Parliament with all the countries in the world under its flag would be a way to help countries develop, and to create a true common spirit of collaboration between nations with a common frame. Politics is the art of the possible, so my proposal is to make it spring from the existing UN structure or from one of its agencies. UN is still the only world reference where countries can sit and discuss issues. More than ever, all people in the world are in the same boat. This boat is named Earth. It is our home and the only place we can live in (as of now). As a species, and as a condition, Humanity should evolve to collaborate and cooperate if we want to survive.

To finish this proposal, the vision for a "Constitution for Mankind" and the establishment of a World Parliament represents a bold and aspirational endeavor to foster global cooperation, uphold universal human rights, and address pressing challenges that transcend national boundaries. While the road ahead is undeniably arduous, the pursuit of a common framework for nations to collaborate and align on crucial issues remains an imperative mission for the betterment of humanity. The proposal's emphasis on inclusivity, transparency, and citizen engagement through participative e-government models underscores the recognition that effective global governance requires the active involvement and support of people from all walks of life. Empowering individuals to have a say in the decisions that impact their lives on a global scale fosters a sense of ownership and responsibility towards the shared destiny of humanity.

It is crucial to acknowledge that building consensus among diverse nations will demand unwavering dedication, diplomacy, and patience. The path to a functional and universally accepted World Parliament may encounter obstacles, from reconciling conflicting national interests to addressing concerns about sovereignty and power dynamics. However, history has shown that transformative change is often a gradual process, guided by a collective commitment to common goals. In this pursuit, the support and collaboration of international organizations like the United Nations and its agencies, as well as entities like the World Bank, will prove indispensable. Leveraging their expertise, experience, and global reach will lend credibility and practicality to the proposal, paving the way for broader acceptance and implementation.

The journey towards a world united under a shared Constitution and represented by a World Parliament will require perseverance, adaptability, and a willingness to learn from the experiences of other successful international partnerships like the European Union. Such an endeavor will likely be met with both triumphs and setbacks, but the potential rewards in terms of global stability, justice, and progress are immense. Ultimately, as we endeavor to overcome the challenges that divide us and to nurture the bonds that unite us, let us remember that the shared values, aspirations, and dreams of



humanity transcend geographical and cultural barriers. By working collectively towards a Constitution for Mankind and a more inclusive World Parliament, we forge a path towards a future where the collective well-being of humanity takes precedence, and the harmonious coexistence of nations becomes not merely a utopian dream, but a tangible reality.

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